

**Urban County Council**  
**Special Committee of the Whole**  
**Table of Motions**  
**June 1, 2023**

Vice Mayor Wu called the meeting to order at 3:02pm. Council Members J. Brown, Ellinger, Fogle, LeGris, Monarrez, Sheehan, Gray, Worley, F. Brown, Baxter, Sevigny and Reynolds were present. Council Members Lynch and Plomin were absent.

- I. Continued Discussion of Council Member Recommendations for Amendments to the 2045 Comprehensive Plan Goals and Objectives

Motion by LeGris to approve amending Theme D, Goal 1, Objective A to read as follows: Implement the Complete Streets policy, prioritizing a pedestrian-first design that also accommodates the needs of bicycle, transit, and other vehicles. Seconded by Ellinger. Motion passed without dissent.

Motion by LeGris to approve amending Theme D, Goal 1, Objective D to read as follows: Improve traffic operation strategies, traffic calming, and safety for all users. Seconded by Sheehan. Motion passed without dissent.

Motion by LeGris to approve amending Theme D, Goal 1, Objective F to read as follows: Enhance transportation options that are affordable, equitable, and responsive to the needs of residents and that support their preferred or necessary mode of transportation “with an emphasis on sidewalk improvements and connectivity”. Seconded by Sheehan. Motion passed without dissent as amended.

Motion by Reynolds to amend to add with an emphasis on sidewalk improvements and connectivity. Seconded by LeGris. Motion passed without dissent.

Motion by Sheehan to approve the addition of a new objective to Theme D, Goal 2: Ensure the provision of supportive services that meets the needs of the homeless population as well as interim and long term housing options. Seconded by Fogle. Motion passed without dissent.

Motion by Sevigny to approve amending Theme D, Goal 3, Objective C to read as follows: Develop incentives to retain, restore, preserve, and continue use of historic resources such as historic sites, rural settlements, and urban and rural neighborhoods. Seconded by Ellinger. Motion passed without dissent.

Motion by Sheehan to remove Objective D from Theme D, Goal 3. Seconded by Reynolds. Motion passed without dissent.

Motion by Sheehan to approve the addition of a new goal under Theme D: Promote, support, encourage and provide incentives for public art. Seconded by Reynolds. Motion passed without dissent.

Motion by Sheehan to approve the addition of a new objective to Theme D, Goal 4: Initiate and support public art through projects originated by the Public Arts Commission and

collaborative projects with LexArts and other neighborhood and community groups. Seconded by Gray. Motion passed without dissent.

Motion by Sheehan to approve the addition of a new objective to Theme D, Goal 4: Incentivize the addition of public art to new and existing spaces. Seconded by Reynolds. Motion passed without dissent.

Motion by Sheehan to approve the addition of a new objective to Theme D, Goal 4: Ensure public art is distributed equitably, enhancing and activating public and publicly accessible spaces, and providing a vehicle for communities to express their unique identity and culture. Seconded by Gray. Motion passed without dissent.

Motion by Sheehan to approve the addition of a new objective to Theme D, Goal 4: Maintain established public art. Seconded by Gray. Motion passed without dissent.

Motion by Worley to approve amending Theme E, Goal 1, Objective A to read as follows: Preserve the Urban Service Boundary concept, which is the first of its kind in the United States, and has been foundational in fiscally responsible planning and growth management in Lexington since 1958. Seconded by Baxter. Motion passed without dissent.

Motion by J. Brown to approve allowing a full motion to be made for Theme E, Goal 3 replacement including multiple objectives. Seconded by F. Brown. Motion passed without dissent.

Motion by Worley to approve amending the language in Theme E, Goal 3 and adding new Objectives A-D to read as follows:

Theme E, Goal 3: Through a robust public engagement process, the Urban County Council has identified a critical need for additional acreage inside the Urban Service Area for housing and job creation. The 2045 Comprehensive Plan shall maintain the Urban Service Area concept, but it is also this Plan's responsibility to meet existing needs and plan for future growth to meet the needs of our community through 2045.

New Objective A: The Planning Commission, in carrying out the land use element of this Comprehensive Plan, shall identify "no less than 2,700 acres but no more than" 5,000 acres for inclusion within the Urban Service Area. Properties that are contiguous to the current Urban Service Area, or have existing frontage on "corridors", arterials and collector roadways, or with common ownership of such parcels should be given priority for inclusion.

New Objective B: Plan growth along major transportation and federal highway corridors. The Planning Commission should consider for said acreage ~~the area south of I-64, north of Athens Boonesboro Road, or generally proximate thereto,~~ that which has been identified as capable of meeting infrastructure requirements for growth and is contained within Lexington's major transportation corridors. This area is also limited with the recognition of the community's desire to ensure Lexington remains the Horse Capital of the World.

New Objective C: By ~~July 1, 2024~~ December 1, 2024, adopt a new Expansion Area Master Plan to ensure the above acreage is responsibly developed while balancing the integrity of our agricultural land and the clear need for additional acreage to address Lexington's housing and economic development requirements. To ensure coordinated development, the masterplan should plan for infrastructure, community facilities, and land uses that include a variety of housing types, "with a focus on low and middle income housing types", and a wide array of

employment opportunities. A lack of a completed Expansion Area Master Plan as of said date shall not preclude the inclusion in the Urban Services Area of properties meeting the aforementioned description by way of zone map amendments “Completion of this masterplan shall be the priority of the work of the Division of Planning to ensure timely adoption and implementation of critical needs identified.”

New Objective D: Future decisions concerning the boundaries of the Urban Service Area and Rural Activity Center, as well as creation of new Rural Activity Centers, will be determined by implementation of the process created pursuant to Goal 4. Seconded by Baxter. Motion passed 10-3 as amended. J. Brown, Ellinger, Fogle, Monarrez, Sheehan, Gray, Worley, F. Brown, Baxter and Reynolds voted yes. Wu, LeGris and Sevigny voted no.

Motion by Wu to amend Theme E, Goal 3 to add "If the new process as outlined in Theme E Goal 4 is not presented to Council for approval by August 31, 2024, Council shall charge the Planning Commission with identifying 5,000 acres for inclusion within the Urban Service Area." Seconded by Sevigny. Motion failed 5-8. Wu, LeGris, Sheehan, Sevigny and Reynolds voted yes. J. Brown, Ellinger, Fogle, Monarrez, Gray, Worley, F. Brown and Baxter voted no.

Motion by Sevigny to amend new Objective A to change "shall identify 5,000 acres" to "no less than 2,700 acres but no more than 5,000 acres." Seconded by Ellinger. Motion passed 12-1. Wu, J. Brown, Ellinger, Fogle, Monarrez, Sheehan, Gray, Worley, F. Brown, Baxter, Sevigny and Reynolds voted yes. LeGris voted no.

Motion by Wu to amend new Objective A to add “corridors” before arterials. Seconded by Ellinger. Motion passed without dissent.

Motion by Sevigny to amend new Objective B to remove "the area south of I 64, north of Athens Boonesboro Road, or generally proximate thereto,”. Seconded by Ellinger. Motion passed without dissent.

Motion by Ellinger to amend new Objective C to change the date to December 1, 2024. Seconded by J. Brown. Motion passed without dissent.

Motion by LeGris to amend Theme E, Goal 3, new Objective C to strike: A lack of a completed Expansion Area Master Plan as of said date shall not preclude the inclusion in the Urban Services Area of properties meeting the aforementioned description by way of zone map amendments. Seconded by Sevigny. Motion failed 4-9. Wu, LeGris, Sheehan and Sevigny voted yes. J. Brown, Ellinger, Fogle, Monarrez, Gray, Worley, F. Brown, Baxter and Reynolds voted no.

Motion by LeGris to amend Theme E, Goal 3, new Objective C to add "with a focus on low-middle income housing types" after a variety of housing types. Seconded by Sheehan. Motion passed 10-3. Wu, J. Brown, Ellinger, Fogle, LeGris, Sheehan, Worley, Baxter, Sevigny and Reynolds voted yes. Monarrez, Gray and F. Brown voted no.

Motion by J. Brown to amend Theme E, Goal 3, new Objective C to replace “A lack of a completed Expansion Area Master Plan as of said date shall not preclude the inclusion in the Urban Services Area of properties meeting the aforementioned description by way of

zone map amendments” with “Completion of this masterplan shall be the priority of the work of the Division of Planning to ensure timely adoption and implementation of critical needs identified.” Seconded by Gray. Motion passed 7-5. Wu, J. Brown, Ellinger, LeGris, Sheehan, Gray and Sevigny voted yes. Monarrez, Worley, F. Brown, Baxter and Reynolds voted no. Fogle did not vote.

Motion by Sevigny to amend Theme E, Goal 3, new Objective D This and future decisions concerning the boundaries of the Urban Service Area and Rural Activity Center, as well as creation of new Rural Activity Centers, may be determined by implementation of the process created pursuant to Goal 4. Seconded by Wu. Motion failed 2-11. Wu and Sevigny voted yes. J. Brown, Ellinger, Fogle, LeGris, Monarrez, Sheehan, Gray, Worley, Brown, Baxter and Reynolds voted no.

Motion by Wu to approve Theme E Goal 4 to read as follows: Protect Lexington’s invaluable rural resources and inform long-range planning for housing, infrastructure, community facilities, and economic development by finalizing the work of the Sustainable Growth Task Force and the Goal 4 Workgroup and creating and adopting a new process, to include robust public input and a public hearing, for determining long-term land use decisions involving the Urban Service Boundary and Rural Activity Centers. Seconded by LeGris. Motion passed without dissent.

Motion by Wu to amend Theme E, Goal 4 to add new Objectives before the current Objectives A-E as follows:

Theme E, Goal 4, new Objective A: ~~Upon adoption of the Goals and Objectives by Council and in consideration that possible expansion is warranted at this time~~, the Planning Commission shall work to finalize the new process and send its recommendations for the new process to Council for approval ~~by August 31, 2024~~ by August 31, 2026.

Theme E, Goal 4, new Objective B: ~~The Mayor and Council will appoint and confirm a Growth Management Evaluation Task Force (known in the Goal 4 Report as the Urban Service Area Evaluation Task Force) and the Task Force is to convene at least once by August 31, 2024.~~

Theme E, Goal 4, new Objective C: ~~Upon adoption of the new process by Council, the new process shall immediately be implemented by the Growth Management Evaluation Task Force.~~ Seconded by Baxter. Motion failed 3-10 as amended. Wu, LeGris and Sevigny voted yes. J. Brown, Ellinger, Fogle, Monarrez, Sheehan, Gray, Worley, F. Brown, Baxter and Reynolds voted no.

Motion by Baxter to amend Theme E, Goal 4, new Objective A to “and in consideration that possible expansion is warranted at this time”. Seconded by Sheehan. Motion passed without dissent.

Motion by Worley to amend Theme E, Goal 4, new Objective A to strike “Upon adoption of the Goals and Objectives by Council” and “by August 31, 2024”. Seconded by Gray. Motion passed without dissent.

Motion by Wu to amend Theme E, Goal 4, new Objective A to add “by August 31, 2026”. Seconded by Reynolds. Motion passed 12-1. Wu, J. Brown, Ellinger, Fogle, LeGris, Monarrez, Sheehan, Gray, Worley, Baxter, Sevigny and Reynolds voted yes. F. Brown voted no.

Motion by Worley to amend Theme E, Goal 4 to strike new Objective B: “The Mayor and Council will appoint and confirm a Growth Management Evaluation Task Force (known in the Goal 4 Report as the Urban Service Area Evaluation Task Force) and the Task Force is to convene at least once by August 31, 2024.” And strike “by the Growth Management Evaluation Task Force” from Theme E, Goal 4, new Objective C. Seconded by Sheehan. Motion passed without dissent.

Motion by Sheehan to amend Theme E, Goal 4, Objective E to read as follows: ~~Adopt the process as an amendment to the Comprehensive Plan and immediately implement the process.~~ Incorporate Urban County Council input, and adopt the process as an amendment to the elements of the Comprehensive Plan by August 1, 2026, and establish a mechanism to immediately implement the process.. Seconded by Gray. Motion passed without dissent as amended.

Motion by Worley to amend Theme E, Goal 4, Objective E as follows: Incorporate Urban County Council input, and adopt the process as an amendment to the elements of the Comprehensive Plan by August 1, 2026, and establish a mechanism to immediately implement the process. Seconded by Wu. Motion passed without dissent.

Motion by Gray to approve the addition of a new Objective to Theme F, Goal 1: Ensure Lexington's complex and technical planning efforts, policies, documents, and plans are written at a basic reading level, with concrete wording, along with clarification when the meaning of a word differs, so residents understand all materials and strategies. Seconded by Worley. Motion passed without dissent.

Motion by Reynolds to amend Theme F, Goal 3 to read as follows: Increase regional planning to ensure greater collaboration and stewardship of shared resources. Seconded by Baxter. Motion passed without dissent.

Motion by LeGris to amend Theme F, Goal 3, Objective B to read as follows: Support legislative efforts and cross-county actions that improve regional planning, including, but not limited to, developing regional policies; sharing information; and planning for regional systems of transportation, open space, water supply, and infrastructure. Seconded by Baxter. Motion passed without dissent.

Council Member Sheehan asked if the Planning Department would be agreeable to adding an Acknowledgement Section to read:

*Since the adoption of the 2018 Comprehensive Plan there have been numerous projects, committees, taskforces, and community initiatives that have advanced the work identified in the plan. These Imagine Lexington 2045 Goals and Objectives represent the work of many organizations and individuals. Language and ideas from the following project teams have provided vital contributions and Lexington is indebted to all of the people who were involved.*

- *Public Engagement Toolkit*
- *Mayor’s Commission on Racial Justice and Equality Report*
- *Neighborhoods in Transition Taskforce Report*
- *Imagine Lexington 2045 – Public Input Report*
- *Sustainable Growth Taskforce Existing Conditions & Growth Trends Report*

- *Goal 4 Workgroup Report*
- *American Planning Association - Planning for Equity Policy Guide*
- *Rural Land Management Board*

The meeting adjourned at 7:45pm.

SAM, 6/6/23