FY 2026 MAYOR'S PROPOSED BUDGET (MPB)

Urban County Council Budget Committee of the Whole (COW) April 29, 2025





MAYOR'S PROPOSED BUDGET FISCAL YEAR 2026

Agaínst a backdrop of uncertainty "I am determined to keep our ship of state on a steady course, continuing to províde excellent servíces to our residents, keeping our cost of living low, and investing in quality of life, while responsibly managing our financial resources.

- Mayor Línda Gorton





FY2026 Overview

Assessed and Leveraged our Resources

- Reprioritization of unspent or unrecognized FY 2025 and capital project dollars
- Moderate revenue growth (5.6% from FY25 Adopted Above 10-Year Average)

Strategies Utilized

- More involved Budget Office Review
 - New process created more opportunity for right-sizing Operating budget growth limited to \$2.4 million or 3.1% (down from \$5.7m or 7.8% in FY2025 and \$7.7m or 11.7% in FY2024)
- Limiting new bonding to hold recurring debt service payments over time
- Utilizing cash resources for items with long lead times to avoid paying interest for years before taking delivery of assets
- Recognizing efficiencies from changes in philosophy (i.e. contractor vs. employee analysis)
- Prioritizing existing personnel needs over granting new personnel requests noting that personnel growth is eclipsing revenue growth.



The E	Big F	Picture
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Summary of Revenue and Appropriations FY 2026 Mayor's Proposed General Services District

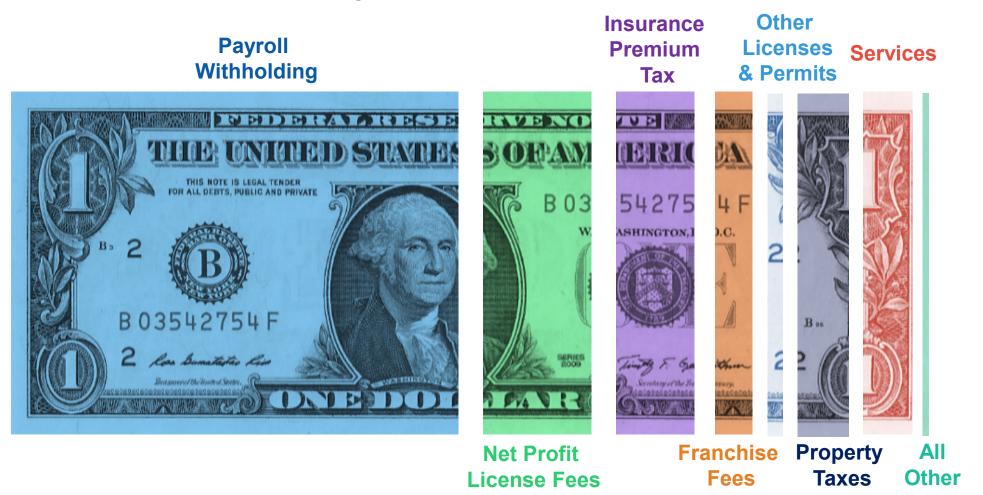
		FY 2024	FY 2025	FY 2026	s	%
		Adopted	Adopted	Proposed	Change	Change
Revenue						
Ad Valorem Taxes	S	30,357,680	\$ 31,805,480	\$ 33,948,150	\$ 2,142,670	6.7%
Licenses and Permits		398,957,600	425,274,460	448,798,680	23,524,220	5.5%
Services		27,437,925	30,306,529	31,565,200	1,258,671	4.2%
Fines and Forfeitures		163,500	201,181	65,000	(136,181)	-67.7%
Intergovernmental		717,417	737,354	853,945	116,591	15.8%
Property Sales		150,000	180,000	150,000	(30,000)	-16.7%
Investments		180,000	275,000	393,085	118,085	42.9%
Other Financing Sources		100,000	550,000	150,000	(400,000)	-72.7%
Other Income		3,374,642	3,931,430	5,015,500	1,084,070	27.6%
Total Revenue	\$	461,438,764	\$ 493,261,434	\$ 520,939,560	\$ 27,678,126	5.6%
Fund Balance, July 1		1,000,000	1,000,000	1,000,000	-	
Fund Balance Reserved for Pre-Funding			6,800,000		(6,800,000)	-100.0%
Multi-Year Sworn Personnel Increases		17,000,000			-	
Recruitment & Retention Carry Forward		1,800,000			-	
Total Funds Available	\$	481,238,764	\$ 501,061,434	\$ 521,939,560	\$ 20,878,126	4.2%
Appropriations						
Operating Expenditures						
Personnel	\$	305,415,926	\$ 320,052,809	\$ 336,699,362	\$ 16,646,553	5.2%
Partner Agencies		22,412,935	24,339,388	25,753,698	1,414,310	5.8%
Debt Service		54,690,823	51,785,305	54,261,485	2,476,180	4.8%
Insurance		12,666,221	10,164,309	14,221,221	4,056,912	39.9%
Operating		73,232,041	78,961,081	81,369,596	2,408,515	3.1%
Transfers To\(From) Other Funds		7,871,498	8,691,706	7,887,154	(804,552)	-9.3%
Total Operating	\$	476,289,444	\$ 493,994,598	\$ 520,192,516	\$ 26,197,918	5.3%
Capital Expenditures						
CIP Capital	\$	1,837,336	\$ 4,500,000	\$ 232,500	\$ (4,267,500)	-94.8%
Operating Capital		1,973,000	1,470,000	459,450	(1,010,550)	-68.7%
Total Capital	\$	3,810,336	\$ 5,970,000	\$ 691,950	\$ (5,278,050)	-88.4%
Total Appropriations	\$	480,099,780	\$ 499,964,598	\$ 520,884,466	\$ 20,919,868	4.2%
Fund Balance, June 30	\$	1,138,984	\$ 1,096,836	\$ 1,055,094	\$ (41,742)	-3.8%

General Fund Appropriations	\$ 520,884,466
FY25 Proposed Prefunding	\$ 18,311,424
MPB Budget Package	\$ 539,195,890

Total All Funds	\$928,500,186
Interfund Transfers (estimated)	<u>(\$95,824,105)</u>
Total Budget less transfers	\$832,676,081



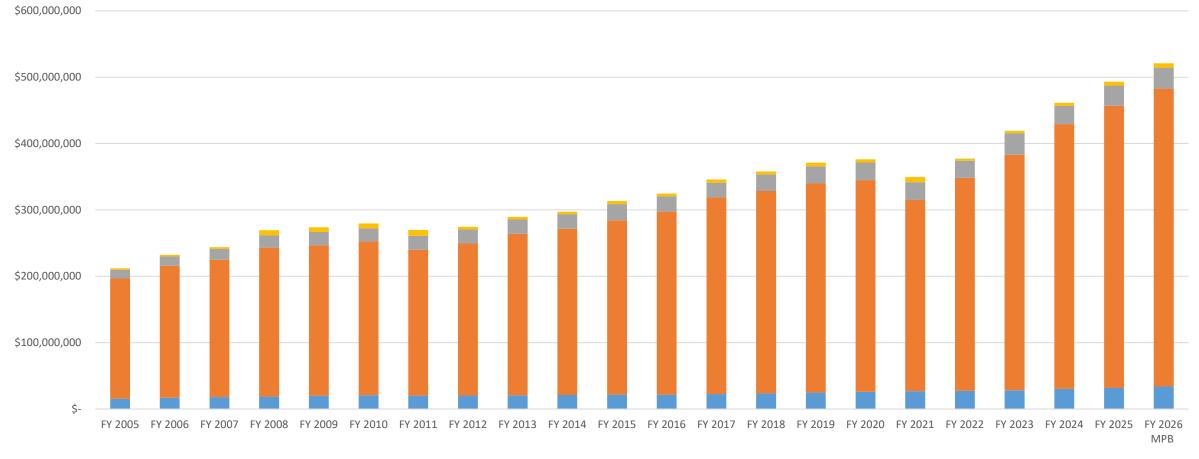
FY2026 General Fund Projected Revenue - \$520,939,560





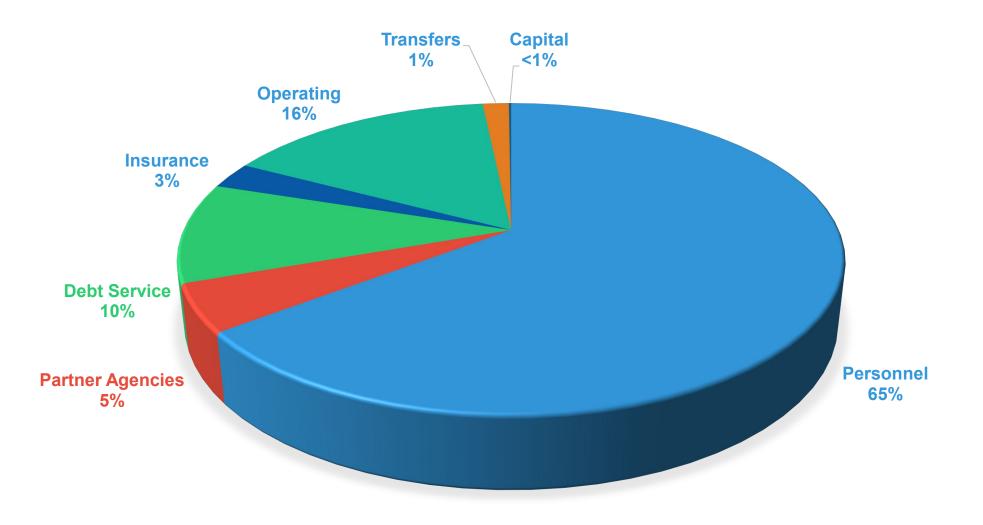
Stabilizing Revenue Growth

General Fund Long-Term Revenue Budget History – Adopted Budgets



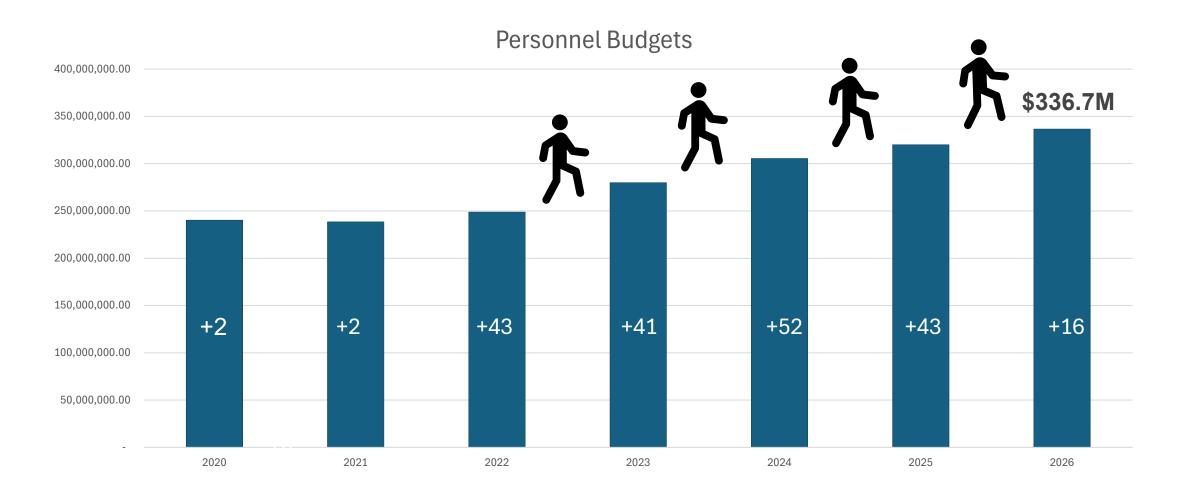


General Fund MPB By Category – FY 2026



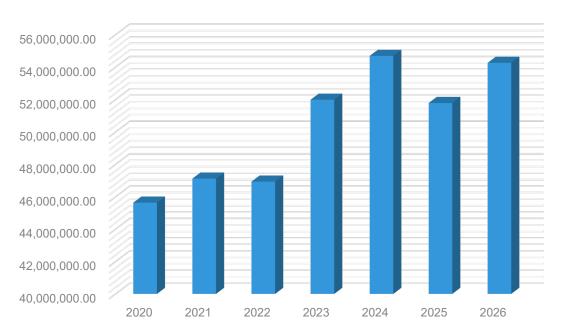


Our Biggest Investment – Our People





Building our Assets – Debt Service and Cash Funding



Debt Service

70,000,000.00 60.000.000.00 50,000,000.00 40,000,000.00 30,000,000.00 20,000,000.00 10,000,000.00 2020 2021 2022 2023 2024 2025 2026 Pre-Funded Capital Budgeted Capital Bonding Capital Reallocation

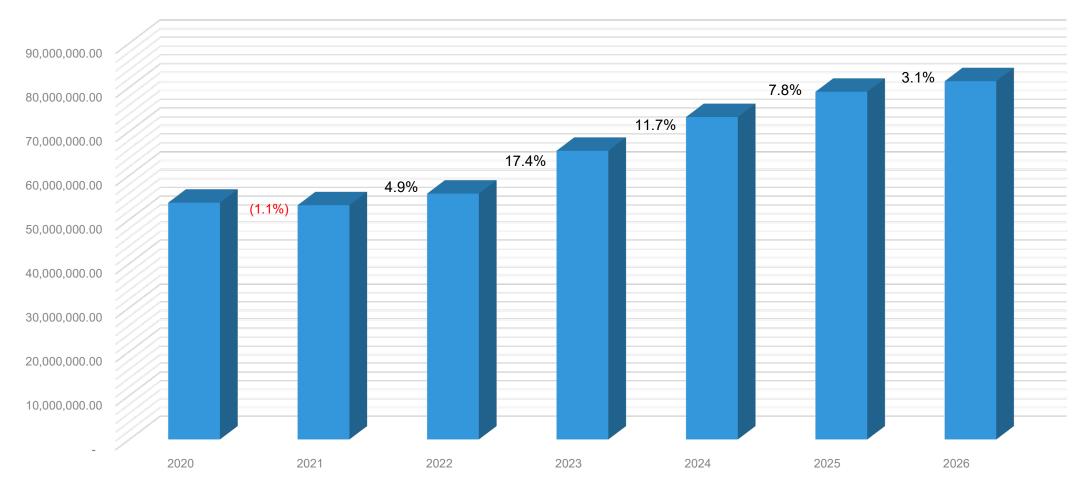
Other funds also provide significant capital investment, including Urban Services, Sewer, Stormwater, Landfill, ARPA, Municipal Road Aid, and others...

Capital Investment General Fund and Bonded Capital



Thoughtfully Controlling Growth – Operating Budgets

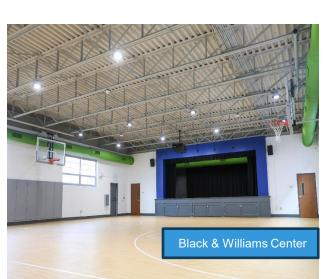
Operating Budgets





Council Priorities

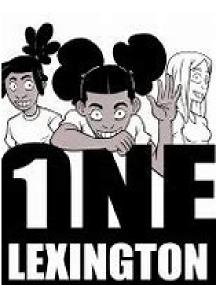
Enhanced Community Center Programming



© CASA Court Appointed Special Advocates FOR CHILDREN

CASA OF LEXINGTON





OHPI

Encampment

Coordinator









Direct Community Investment – General Fund Only

	FY26 MPB	Pre-funding
OPERATING		
Sidewalk Repair/Replacement Assistance – Code Enforcement	\$400,000	
Emergency Financial Assistance – Community and Resident Services	\$300,000	
Recovery Supportive Living – Social Services	\$300,000	
Home Repair Assistance – Code Enforcement	\$200,000	
Street Tree Assistance – Environmental Services	\$150,000	
Lex Grow Trees Planting Program – Environmental Services	\$150,000	
Gun Violence Victim Support – One Lexington	\$130,000	
Burial Assistance – Coroner	\$75,000	
PFY Grassroots Grants – Social Services	\$75,000	
Relocation Assistance – Community and Resident Services	\$50,000	
Program Fee Assistance – Parks and Recreation	\$50,000	
Rent and Living Expense Assistance - Aging Services	\$30,000	
Neighborhood Enhancement Grants – Environmental Services/Corridors	\$20,000	
Safe Measures Program – Social Services	\$9,000	10



Direct Community Investment – General Fund Only (continued)

	FY26 MPB	Pre-funding
PARTNER AGENCIES		
Bluegrass Area Development District – Area Agency on Aging*	\$46,610	
CASA of Lexington**	\$278,000	
Economic Development Agency Grants	\$335,000	
Human Rights Commission	\$451,710	
Juvenile Treatment Court	\$50,000	
LexArts – Community Program Support	\$400,000	
Lexington Children's Museum	\$225,000	\$400,000
Lexington History Museum	\$261,300	
Lyric Theater	\$140,250	
NAMI Lexington	\$270,000	
Urban League	\$50,000	

*LFUCG also pays population-based dues to the Bluegrass Area Development District for regional planning support **CASA also receives personnel support, bringing total agency support to \$400,000



Direct Community Investment – General Fund Only (continued)

	FY26 MPB	Pre-funding
PREFUNDED TRANSFERS AND PROGRAMS		
Extended Social Resources – Agency Support Grants		\$4,897,460
Affordable Housing Loan Support		\$4,897,460
Winter Warming Program Contract		\$2,000,000
Homelessness Agency and Program Support		\$1,469,329
Workforce Agency Grants		\$400,000
Ag Tech Agency Grants		\$250,000
TOTAL	\$4,510,158	\$14,314,249

More programs in other funds...

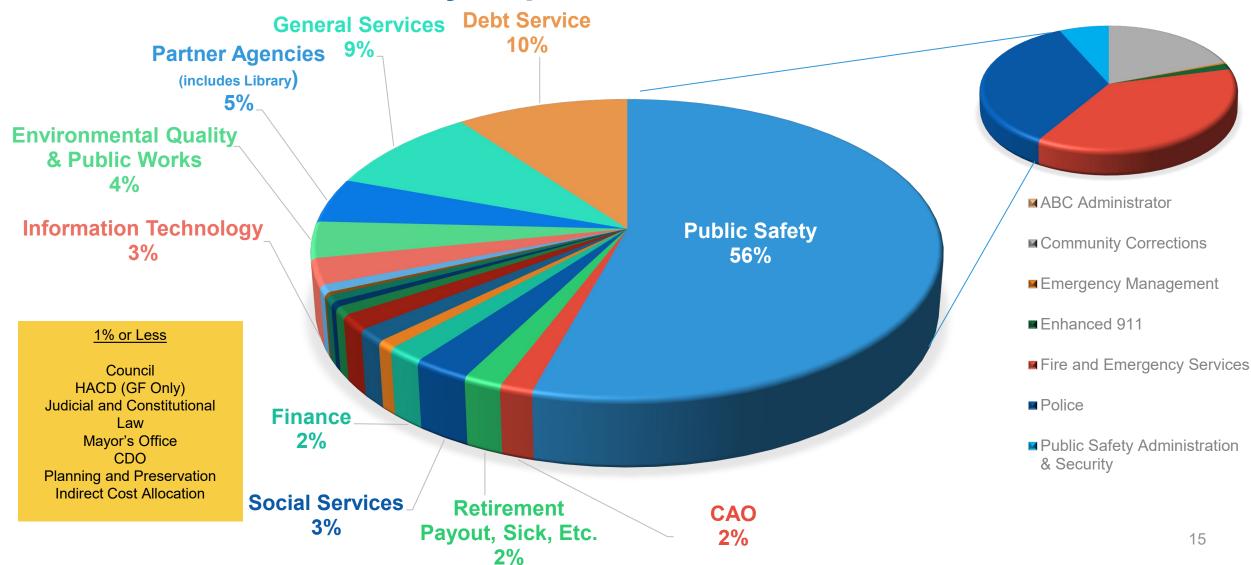
- Stormwater neighborhood grants
- Neighborhood Traffic Management Program
- LexServ Utility Assistance
- CDBG agency and individual assistance (One-Year Action Plan – grant budgets)
- and more...



- Dedicated % of Revenue
- Increasing partner needs
- Cost increases drive grant increases



General Fund MPB By Department – FY 2026







SUPPLEMENTARY INFORMATION





Urban Services Fund

• Highlights

Urban Services Fund	
Estimated Fund Balance (7/1/25)	\$5,000,000
Revenue	\$63,579,303
Operating	\$63,855,402
Capital	\$3,860,000

• \$3.36 million for aging compactors, light trucks, street sweeper, and other fleet replacement



Municipal Aid Program Fund

• Highlights

Estimated Fund Balance (7/1/25)	\$2,000,000
Revenue	\$6,700,000
Operating	\$3,310,000
Capital	\$4,400,000
Transfers (Bond)	\$168,750

Includes \$3 million for street paving



Municipal Aid Program

MAP Funding List

\$168,750 Debt Service Transfer

Project	FY26 Funded
Waller Avenue Widening at Limestone Street Intersection	\$ 200,000
Short Street Elevated Crosswalk	125,000
Mason Headley Turn Lanes	1,000,000
Citation Boulevard Section 3B	300,000
Versailles Road Corridor Improvements Sections 3A, 3B, 4 and 5	400,000
Town Branch Trail Section 3	20,000
Harrodsburg Road Shared Use Path Section 1	51,000
Alumni Drive Shared Use Path	24,000
Wilson Downing Intersection Improvements	240,000
New Circle Multi-Modal Safety Improvements (Bryan Station to Eastland)	420,000
Mason Headley Multimodal Improvements	280,000
Paving/Maintenance/Crack Seal/Rejuvenation	3,000,000
Traffic Signal New and Rebuilds	500,000
Fiber Optic and Camera Network Expansion	350,000
Neighborhood Traffic Management Program (NTMP)	150,000
Multimodal Safety Improvements	300,000
UK Area Bike/Pedestrian Improvements	100,000
	\$ 7,460,000



Mineral Severance Fund

Mineral Severance Fund		
Estimated Fund Balance (7/1/25)	\$100,000	
Revenue	\$450,000	
Operating	\$500,000	



Sanitary Sewer Funds

Sanitary Sewer Revenue and Operating Fund	
Revenue	\$90,935,000
Operating	\$58,913,242
Capital	\$4,612,700

- Budgeted Fund Balance is reserved for capital repairs and maintenance
- Funding for Town Branch and West Hickman Treatment Plant Capital Repairs and Maintenance
- \$1.45 million for replacement of vehicles used to provide sewer services



Sanitary Sewer Construction Funds

Sanitary Sewer Construction Fund		
Estimated Fund Balance (7/1/25)	\$25,000,000	
Operating	\$2,750,000	
Capital	\$18,690,000	

- Funding for projects to comply with the EPA Consent Decree
- \$3.7 million for improvements at the newly acquired Water Quality facility



Water Quality Fund

Water Quality Fund	
Revenue	\$19,064,000
Operating	\$13,428,948
Capital	\$152,000



Water Quality Construction Fund

Water Quality Construction Fund		
Estimated Fund Balance (7/1/25)	\$10,500,000	
Operating	\$2,625,318	
Capital	\$10,389,318	

- \$1.78 million for Water Quality Incentive Grant Program
- \$6.2 million for improvements at the newly acquired Water Quality facility



Landfill Fund

Landfill Fund		
Estimated Fund Balance (7/1/25)	\$1,500,000	
Revenue	\$10,318,000	
Operating	\$7,372,056	
Capital	\$500,000	



Parks Fund

Parks Fund	
Estimated Fund Balance (7/1/25)	\$0
Revenue	\$8,000,000
Capital	\$7,900,000
Ending Fund Balance	\$100,000



Prefund in FY 2026

FY25 Reallocation Prefunding Items	\$18,311,424
Affordable Housing Transfer	\$4,897,460
Social Services – Extended Social Resource (ESR)	4,897,460
Homelessness Transfer for Winter Warming	2,000,000
Enhanced 911 Subsidy Transfer	1,896,572
Homelessness Transfer	1,469,329
Fire and Emergency Services – Heavy Fleet Replacement	1,100,000
Extended School Program Subsidy Transfer	405,018
Chief Development – Workforce Transfer	400,000
Lexington Childrens' Museum Capital Funding	400,000
Chief Development – Ag Tech Grants	250,000
Planning – Unified Development Code	250,000
Public Facilities Corporation Fund Transfer	145,885
Environmental Services – Sidewalk Snow Removal Equipment	134,700
Environmental Services – Ground-Mount Photovoltaic Racking System	40,000
Facilities and Fleet – Government Center Annex Elevator and Chairlifts	25,000

The FY26 total proposed budget package utilizes \$18.3 million in FY25 prefunding. Prefunding utilizes current year expenditure savings and additional revenues to fund items that would otherwise have been necessary to fund with FY26 revenues and other funding sources. These items will be considered as a Budget Amendment prior to the end of FY25.



FY 2026 General Fund Personnel - \$319,417,285

Investing in People

- Public Safety increases from steps and existing contract COLAs included
- Increased Police and Fire Pension Fund employer contribution rate (50.06%) offset by decreased CERS Non-Hazardous (18.62%) and Hazardous (35.73%) employer contribution rates
- Health insurance increases heavily subsidized by LFUCG – now \$16.2M
- 3% salary increases for all non-sworn personnel
- 16.5 New/Expanded positions across all funds

Personnel Additions – All Funds

Division	Position	
9 New/Expanded Positions		
Community and Resident Services	Recreation Supervisor	
General Services	Administrative Officer Senior	
Information Technology	InfoSec Engineer	
Mayor's Office	OneLexington Program Coordinator	
Office of Homelessness Prevention and Intervention	Outreach Coordinator	
Parks and Recreation	Recreation Specialist Senior	
Planning	Development Review Planning Senior	
Police	Data Engineer	
Streets and Roads	Engineering Technician Senior	
7.5 New/Expanded Positions for New Senior and Therapeutic Center (Funded for 2 Months in FY26)		
Aging and Disability Resources	Program Manager Senior	
Aging and Disability Resources	Recreation Specialist Senior (2)	
Aging and Disability Resources	Administrative Specialist	
Aging and Disability Resources	Custodial Worker	
Aging and Disability Resources	Public Service Worker	
Public Safety Administration	Security Officer (1 FT, 1 PT) 29	



FY 2026 Debt Service - \$54,261,485 New Bond Package - \$17,994,000

Division	Project Name	FY26 Funded
Engineering	Sidewalk Connectivity Program	\$1,000,000
Streets and Roads	Paving/Maintenance/Crack Seal/Rejuvenation	5,500,000
Streets and Roads	ADA Ramps	1,000,000
Police	Vehicle Replacement	3,200,000
Fire and Emergency Services	EMS Equipment Replacement Plan	700,000
Fire and Emergency Services	Training Academy Facility Design Phase	3,000,000
Fire and Emergency Services	Fire Turnout Gear/Personal Protective Equipment	594,000
Facilities and Fleet Management	General Govt Fleet Replacement	1,600,000
Facilities and Fleet Management	Streets and Roads snow truck Replacement	1,400,000
	TOTAL	\$17,994,000

• Debt Ratio Including Proposed Bond – 10%



FY2026 Capital Investment

	Capital Project Summary FY 2026 - 2031
Lexington-Fayette Urban County Government Mayor's Proposed Budget FY 2025-2026	Mayor's Mayor's All Requested FY 2026 Proposed FY 2026 FY 2027 FY 2028 FY 2029 FY 2030 FY 2031 1101 - General Services District 21,797,920 976,650 76,596,570 43,464,370 52,831,444 38,479,870 89,614,870
Linda Gorton Mayor	Initional control District 21,197,303 370,003 40,003,013 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,013,010 30,010,010 30,010 30,010,010 30,010 30,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,800,000 31,80,000
Mayor's Budget Address - April 15, 2025	477

Project listings are included on pages 477-496 of the LFUCG Mayor's Proposed Budget